

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF WISCONSIN

---

RICKY I. KANTER,

Plaintiff,

v.

Case No. 16-CV-1121

LORETTA ELIZABETH LYNCH,

and

BRAD SCHIMEL,

Defendants.

---

**WISCONSIN ATTORNEY GENERAL BRAD SCHIMEL'S  
RESPONSE TO THE PLAINTIFF'S STATEMENT OF  
PROPOSED MATERIAL FACTS**

---

The defendant Attorney General of the State of Wisconsin (“Wisconsin”), Brad Schimel, hereby responds to Plaintiff Rickey Kanter’s Statement of Proposed Material Facts.

1. Rickey Kanter is a husband, father, and businessman residing in Mequon, Wisconsin, who wishes to purchase and possess a firearm for legal purposes. (Compl. ¶¶ 6, 18.)

**Wisconsin's Response to Proposed Material Fact #1:**

Wisconsin objects to this Proposed Material Fact under Federal Rule of Civil Procedure 56(c)(2), on the grounds that the plaintiff has not supported the proposed fact with admissible evidence. Specifically, the plaintiff has not

supplied a declaration under Federal Rule of Civil Procedure 56(c)(4) that would be admissible in evidence to establish this fact. Without such evidence, Wisconsin has no basis on which to dispute the fact or not.

In any event, this fact about the plaintiff's individual circumstances beyond his criminal conviction would be immaterial to whether the Second Amendment allows Wisconsin to disarm him. *See United States v. Skoien*, 614 F.3d 638, 641 (7th Cir. 2010) ("[S]ome categorical disqualifications are permissible: Congress is not limited to case-by-case exclusions of persons who have been shown to be untrustworthy with weapons, nor need these limits be established by evidence presented in court."); *United States v. Yancey*, 621 F.3d 681, 683 (7th Cir. 2010) (same); *Baer v. Lynch*, 636 F. App'x 695, 697 (7th Cir. 2016) (same). Wisconsin is entitled to judgment on the pleadings even accepting this proposed fact as true, for the reasons explained in the briefs in support of its motion.

2. Kanter is over the age of 21, is not under indictment, has never been convicted of a felony or misdemeanor crime of domestic violence, is not a fugitive from justice, is not an unlawful user of or addicted to any controlled substance, has not been adjudicated a mental defective or committed to a mental institution, has not been discharged from the Armed Forces under dishonorable conditions, has never renounced his citizenship, and has never

been the subject of a restraining order relating to an intimate partner.  
(Compl. ¶ 7.)

### **Wisconsin's Response to Proposed Material Fact #2**

Wisconsin objects to this Proposed Material Fact under Federal Rule of Civil Procedure 56(c)(2), on the grounds that the plaintiff has not supported the proposed fact with admissible evidence. Specifically, the plaintiff has not supplied a declaration under Federal Rule of Civil Procedure 56(c)(4) that would be admissible in evidence to establish this fact. Without such evidence, Wisconsin has no basis on which to dispute the fact or not.

In any event, this fact about the plaintiff's individual circumstances beyond his criminal conviction would be immaterial to whether the Second Amendment allows Wisconsin to disarm him. *See United States v. Skoien*, 614 F.3d 638, 641 (7th Cir. 2010) ("[S]ome categorical disqualifications are permissible: Congress is not limited to case-by-case exclusions of persons who have been shown to be untrustworthy with weapons, nor need these limits be established by evidence presented in court."); *United States v. Yancey*, 621 F.3d 681, 683 (7th Cir. 2010) (same); *Baer v. Lynch*, 636 F. App'x 695, 697 (7th Cir. 2016) (same). Wisconsin is entitled to judgment on the pleadings even accepting this proposed fact as true, for the reasons explained in the briefs in support of its motion.

3. Kanter has been convicted of only one crime in his lifetime.  
(Compl. ¶ 8.)

**Wisconsin's Response to Proposed Material Fact #3:**

Wisconsin objects to this Proposed Material Fact under Federal Rule of Civil Procedure 56(c)(2), on the grounds that the plaintiff has not supported the proposed fact with admissible evidence. Specifically, the plaintiff has not supplied a declaration under Federal Rule of Civil Procedure 56(c)(4) that would be admissible in evidence to establish this fact. Without such evidence, Wisconsin has no basis on which to dispute the fact or not.

In any event, this fact about the plaintiff's individual circumstances beyond his criminal conviction would be immaterial to whether the Second Amendment allows Wisconsin to disarm him. *See United States v. Skoien*, 614 F.3d 638, 641 (7th Cir. 2010) ("[S]ome categorical disqualifications are permissible: Congress is not limited to case-by-case exclusions of persons who have been shown to be untrustworthy with weapons, nor need these limits be established by evidence presented in court."); *United States v. Yancey*, 621 F.3d 681, 683 (7th Cir. 2010) (same); *Baer v. Lynch*, 636 F. App'x 695, 697 (7th Cir. 2016) (same). Wisconsin is entitled to judgment on the pleadings even accepting this proposed fact as true, for the reasons explained in the briefs in support of its motion.

4. On May 24, 2011, Kanter pled guilty to one count of mail fraud under 18 U.S.C. § 1341 for an alleged underlying offense that ended in March 2006. (Compl. Ex. A, Judgment in a Criminal Case, Case No. 11-CR-80 in the District Court for the Eastern District of Wisconsin.)

**Wisconsin's Response to Proposed Material Fact #4:**

Wisconsin does not dispute this Proposed Material Fact.

5. As part of the Plea Agreement filed on April 11, 2011, in Kanter's criminal case, Kanter and the United States acknowledged that if the case were to proceed to trial, the government would be able to prove the following facts beyond a reasonable doubt (Compl. Ex. B, the Plea Agreement entered into between Mr. Kanter and the United States on April 11, 2011):

5(a) At all times relevant, Rickey I. Kanter was a resident of Mequon, Wisconsin and was the owner, operator, and chief executive officer of Rikco International, LLC. Rikco International, LLC was a Wisconsin limited liability company, doing business as Dr. Comfort (hereinafter referred to as "Dr. Comfort"), with its principal place of business located in Mequon, Wisconsin. Dr. Comfort manufactured, marketed and sold therapeutic shoes and inserts for therapeutic shoes that were intended for use primarily by individuals with diabetes and severe foot disease. Dr. Comfort marketed and sold therapeutic shoes and inserts primarily to podiatrists, who, in turn, sold the shoes and inserts to individual consumers. The majority of therapeutic shoes and inserts sold by Dr. Comfort were ultimately billed to and paid for by the Medicare Program.

5(b) Sen Tang Huang ("Huang"), who is also known as "Scott," is a Chinese citizen who served as Dr. Comfort's primary contact with and communicator to the manufacturing and design companies in China that created Dr. Comfort therapeutic shoes and inserts.

5(c) Medicare Program was and is a federally subsidized and administered health insurance program for persons who are age 65 or older, and certain individuals who are disabled. In this indictment, the federal agencies, contractors, and entities through which the Medicare Program was administered and operated are collectively referred to as Medicare. Under appropriate circumstances, Medicare paid for certain therapeutic shoes and inserts for qualifying Medicare beneficiaries with diabetes who had severe foot disease. As is relevant here, Medicare would only pay for prefabricated inserts if they could be molded after heating and formed to a patient's foot to maintain total contact with the foot.

5(d) In January 2004, Medicare issued new requirements concerning the circumstances under which it would pay for inserts. Under these requirements, Medicare would only pay for heat-moldable inserts if the base layer of the inserts met specific minimum thickness and hardness standards. These requirements became effective July 1, 2004.

5(e) To facilitate compliance with these new requirements, Medicare encouraged manufacturers and suppliers to submit samples of their inserts to Medicare to verify that the inserts satisfied the new standards. Under this review procedure, Medicare evaluated inserts to determine whether they met the minimum thickness and hardness requirements. Based on this evaluation, Medicare assigned a specific billing code indicating whether the inserts met or failed Medicare's requirements and, therefore, whether Medicare would pay for the inserts.

5(f) In April 2004, Dr. Comfort sought verification from Medicare that two models of heat-moldable inserts it intended to sell met Medicare's new standards. One of the models was called an "Elite XtraS" insert. Dr. Comfort provided Medicare with samples of the inserts, as well as a description of the materials and manufacturing process for them. Medicare determined that the base layer of Dr. Comfort's inserts were too thin to meet Medicare's new standards and, therefore, assigned the inserts a billing code indicating Medicare would not pay for them. On June 14, 2004, Medicare notified Dr. Comfort of this decision.

5(g) Beginning on July 1, 2004, and despite being informed that its inserts failed to meet Medicare's standards, Dr. Comfort marketed and sold the rejected Elite XtraS inserts and falsely and fraudulently represented that the inserts were "Medicare Covered" and eligible for

payment by Medicare. On July 1, 2004, Dr. Comfort asked Medicare to review its decision concerning its Elite XtraS inserts. Dr. Comfort falsely represented to Medicare that the sample inserts it had initially submitted were “pre-production samples.” Dr. Comfort also submitted revised samples of the Elite XtraS inserts that had a thicker base layer, as well as a revised description of the materials and manufacturing process for the inserts.

5(h) Medicare determined that the revised insert samples satisfied Medicare’s requirements and, therefore, assigned them a billing code indicating Medicare would pay for them. On September 20, 2004, Medicare notified Dr. Comfort of this decision. Dr. Comfort, however, did not sell the revised inserts approved by Medicare. Instead, Dr. Comfort continued to sell the inserts that had not been approved by Medicare. Relying on the approval it obtained from Medicare, Dr. Comfort marketed the non-approved inserts as “Medicare covered.” Dr. Comfort also provided customers with instructions on how to bill Medicare for the inserts even though the inserts did not meet Medicare’s standards.

5(i) On or about January 10, 2006, Dr. Comfort’s Chief Operating Officer (“COO”) resigned. In connection with his resignation, the COO informed Kanter and lawyers for Dr. Comfort that Dr. Comfort had been selling heat-moldable inserts that did not comply with Medicare’s standards to be eligible for payment.

5(j) Despite being advised by his lawyers to stop selling the non-compliant inserts, Kanter continued to market and sell heat-moldable inserts that failed to comply with Medicare’s requirements Dr. Comfort continued to represent that the inserts were “Medicare covered” and eligible for payment by Medicare.

5(k) During January and February 2006, Kanter worked with Huang, who was in federal custody, to design a new version of heat-moldable inserts to replace the non-compliant inserts Dr. Comfort continued to sell. The new insert designed by Kanter and Huang had a thicker base layer to meet Medicare’s requirements. Kanter and Huang, however, reduced the thickness of the top layer of the new inserts. As a result, the overall thickness of the new inserts was less than the inserts submitted to and approved by Medicare. These new inserts were not received by Dr. Comfort until March 17, 2006. In the interim, Dr. Comfort continued to sell non-compliant inserts.

5(l) On March 23, 2006, federal agents executed search warrants at the business premises of Dr. Comfort located in Mequon, Wisconsin. Federal agents located and seized thousands of inserts at Dr. Comfort that failed to meet Medicare's requirements to be eligible for payment.

5(m) Shortly after the search, Kanter spoke to Huang and discussed why Dr. Comfort had marketed and sold inserts that failed to comply with Medicare's requirements. On or about March 29, 2006, Huang contacted his wife, who was in China, by telephone. During this conversation, Huang asked his wife to obtain a letter from the manufacturer of the inserts sold by Dr. Comfort providing an explanation as to why Dr. Comfort had marketed and sold inserts that failed to comply with Medicare's requirements.

5(n) At the request of Huang's wife, the Chinese manufacturer provided a letter advising that in October 2005, the manufacturer moved its factory and molds used to produce the inserts were "carelessly mixed." On or about August 3, 2006, counsel for Kanter provided a copy of that letter to the United States Attorneys Office.

5(o) Throughout 2007 and 2008, counsel for Kanter conducted an investigation of the Chinese manufacturer of inserts for Dr. Comfort. Counsel and investigators conducted telephone interviews and went to China to meet with representatives of the manufacturer and obtain records relevant to the heat moldable inserts shipped during the subject time period. According to the representatives of the manufacturer, several different insert molds had been designed and that the manufacturer may have mixed molds during a move of the factory that occurred in approximately December 2004. Counsel, however, did not locate any molds, or other documentation such as blueprints for molds, consistent with the inserts that Dr. Comfort submitted to Medicare in 2004 that were ultimately approved.

5(p) The results of that investigation were provided to the United States Attorneys Office by Kanter's counsel at various times in 2008.

5(q) As a result of Kanter's scheme, Dr. Comfort received approximately \$375,000 in payment for non-compliant inserts it sold during the period January 2006 through March 2006 that were billed to and paid for by Medicare.

5(r) The specific charge to which Kanter [pled] guilty is based on a shipment of non-compliant heat-moldable inserts that were shipped by Dr. Comfort on March 7, 2006, to a podiatrist in Bradenton, Florida using a commercial interstate carrier. The inserts, which Kanter knew did not meet Medicare's standards, were nonetheless billed to and paid for by Medicare.

(Compl. Ex. B, the Plea Agreement entered into between Mr. Kanter and the United States on April 11, 2011, at pages 6–9.)

**Wisconsin's Response to Proposed Material Fact #5, 5(a)–(r):**

Wisconsin does not dispute these Proposed Material Facts.

6. Judgment was imposed against Kanter on September 15, 2011, and he was sentenced to an imprisonment term of twelve months and one day. (Compl. Ex. A.)

**Wisconsin's Response to Proposed Material Fact #6:**

Wisconsin does not dispute this Proposed Material Fact.

7. Kanter served his sentence and paid criminal monetary penalties.

(Compl. ¶ 11.)

**Wisconsin's Response to Proposed Material Fact #7:**

Wisconsin does not dispute this Proposed Material Fact.

Dated this 9th day of January, 2017.

Respectfully submitted,

BRAD D. SCHIMEL  
Wisconsin Attorney General

/s/Colin T. Roth  
COLIN T. ROTH  
Assistant Attorney General  
State Bar #1103985

BRIAN P. KEENAN  
Assistant Attorney General  
State Bar #1056525

Attorneys for Defendant Brad D. Schimel

Wisconsin Department of Justice  
Post Office Box 7857  
Madison, Wisconsin 53707-7857  
(608) 264-6219 (Roth)  
(608) 266-0020 (Keenan)  
(608) 267-2223 (Fax)  
[rothct@doj.state.wi.us](mailto:rothct@doj.state.wi.us)  
[keenanbp@doj.state.wi.us](mailto:keenanbp@doj.state.wi.us)